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E. O. 11652: N/A

TAGS: PFOR UN CY PINT EAID

SUBJECT: DISPLACED CYPRIOTS: PART I, AN OVERVIEW

1. SUMMARY: 18 MONTHS AFTER EVENTS OF SUMMER 1974, REFUGEE SITUATION IN GOC-CONTROLLED AREA OF CYPRUS APPEARS TO HAVE CHANGED LITTLE. GOC CONTINUES TO COUNT OVER 180,000 GREEK CYPRIOTS AS REFUGEES FROM TURKISH-CONTROLLED NORTH OF WHOM 139,500 ARE SAID TO RECEIVE FOOD/CASH ASSISTANCE. MOST LIVE JAMMED INTO HOUSES OF RELATIONS AND FRIENDS; ESTIMATED 16,000 HAVE MOVED INTO ABANDONED TURKISH HOMES; UNDETERMINED NUMBER HAVE ACQUIRED NEW
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HOMES IN SOUTH AND HAVE SETTLED MORE OR LESS PERMANENTLY. SOME HAVE EMIGRATED. YEAR-END GOC FIGURES SHOWED

17,800 PERSONS LIVING IN TENTS. CAUTIOUS, LONG-DELAYED GOC PROGRAM TO BUILD NEW HOMES OR RENOVATE ABANDONED TURKISH CYPRIOT VILLAGES FOR REFUGEE OCCUPANCY IS BILLED AS "TEMPORARY MEASURE" AND NOT INDICATIVE OF GREEK CYPRIOT ACCEPTANCE OF PERMANENT LOSS OF HOMES IN NORTH. UNHCR PLAYS ACTIVE ROLE IN DISTRIBUTION OF EXTERNALLY DONATED REFUGEE ASSISTANCE, AND IS VITAL TO U.S. AID PROGRAM OF \$25 MILLION FY 75 AND ESTIMATED \$25 MILLION FY 76. THIS CABLE PROVIDES STATISTICAL OVERVIEW, OUTLINES INTERNATIONAL RELIEF PROGRAMS. A SECOND CABLE WILL ANALYZE POLITICAL IMPLICATIONS OF DISPLACED PERSONS SITUATION ON ISLAND. END SUMMARY.

2. GOVERNMENT STATISTICS:

FOLLOWING ARE OFFICIAL GOC FIGURES FOR REFUGEES AND PERSONS CATEGORIZED AS "NEEDY" AS OF DECEMBER 1975. COMPARABLE FIGURES FOR JANUARY 1975 ARE IN PARENTHESIS:

- (A) GREEK CYPRIOTS DISPLACED TO SOUTH: 183,200 (181,500);
- (B) GREEK CYPRIOTS IN SOUTH RECEIVING FOOD AND/OR CASH ASSISTANCE: 139,500 (140,300);
- (C) GREEK CYPRIOTS NOT DISPLACED BUT NEEDY AND RECEIVING AID IN SOUTH: 14,200 (NO CHANGE);
- (D) GREEK CYPRIOTS LIVING IN NORTH (I.E., NOT TECHNICALLY DISPLACED) RECEIVING ASSISTANCE FROM SOUTH: 10,000 (11,700);
- (E) GREEK CYPRIOTS LIVING IN TENTS: 17,800 (13,400);
- (F) GREEK CYPRIOTS LIVING IN SHACKS: 7,600 (8,100);
- (G) TURKISH CYPRIOTS IN SOUTH RECEIVING AID FROM THE GOC: 62 (8,050).

"WHO IS A REFUGEE?" REMAINS TICKLISH ISSUE ON BOTH SIDES OF LINE. TURK CYPRIOTS ARGUE THAT ALL THEIR PEOPLE DISPLACED AS RESULT OF 1963 AND 1967 CIVIL STRIFE, MANY OF WHOM HAVE LIVED IN SLUMS SINCE, ARE LEGITIMATE "REFUGEES". THEY TOTAL ABOUT 25,000 PERSONS. GOC CLAIMS THAT TURK CYPRIOTS WHO MOVED TO NORTH SINCE SUMMER 1974 DID SO ON OWN VOLITION AND HENCE DO NOT QUALIFY AS "REFUGEES". UNHCR, FACED WITH THIS LIMITED OFFICIAL USE
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DILEMMA, HAS LIMITED ITS AID MANDATE TO THOSE 40,000 TURK CYPRIOTS ON NEEDY ROLLS IN NORTH "AS RESULT OF EVENTS OF 1974."

3. OVER AND ABOVE 17,800 PERSONS IN TENTS, GOC ESTIMATES THAT MORE THAN 25,000 PERSONS LIVE IN SUB-STANDARD DWELLINGS (HALF FINISHED APARTMENT HOUSES, GARAGES), INCLUDING 7,600 SHACK DWELLERS SHOWN IN 2 (F) ABOVE. 16,000 PERSONS HAVE BEEN RESETTLED INTO HOMES ABANDONED BY TURK CYPRIOTS AFTER SOME OF THE HOMES WERE REPAIRED BY PUBLIC WORKS PROGRAM

HAS BEEN SUCCESSFUL PRIMARILY IN LARNACA AND LIMASSOL TOWNS
AND IN MAJOR VILLAGES; REFUGEES HAVE REFUSED TO TAKE OVER REMOTE
TURK CYPRIOT VILLAGES, ESPECIALLY IN VINICULTURE AREAS OF
PAPHOS DISTRICT. HARDEST ELEMENT OF DISPLACED POPULA-
TION TO PIN DOWN ARE THOSE LIVING JAMMED IN WITH
RELATIVES OR FRIENDS IN CIRCUMSTANCES THEY CONSIDER
"TEMPORARY". UNDETERMINED NUMBER OF GREEK CYPRIOTS
HAVE FOUND NEW HOMES IN SOUTH, GENERALLY MUCH LESS COMFOR-
TABLE THAN THOSE THEY LEFT IN NORTH, AND HAVE SETTLED INTO
A LIVING PATTERN ACCEPTED, BEGRUDGINGLY, AS OF INDEFINITE
DURATION. BULK OF BOTH "TEMPORARY" AND "INDEFINITE"
CATEGORIES ARE STILL CONSIDERED SUFFICIENTLY "NEEDY" TO
MERIT GOVERNMENT ASSISTANCE, PER 2 (B) ABOVE.

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4. BACKGROUND ON GOC STATISTICS:

EMBASSY REVIEW OF GOC STATISTICS ON REFUGEES AND NEEDY GIVES US IMPRESSION THAT ORIGINAL FIGURES CONTINUE TO BE SACRO-SANCT. GOC REGULARLY MENTIONS 200,000 GREEK CYPRIOT REFUGEES AND LOSS OF 40 PERCENT OF TERRITORY. EMBASSY BELIEVES 200,000 FIGURE MAY HAVE BEEN CORRECT IN EARLY MONTHS OF FIGHTING WHEN LARGE NUMBERS OF GREEK CYPRIOTS FLED ADVANCING TURKISH ARMY. HOWEVER, MANY HAVE SINCE RETURNED TO HOMES IN AREAS BORDERING UNFICYP CEASEFIRE LINE RUNNING ACROSS ISLAND.

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GOC STATISTICS DO NOT SEEM TO HAVE BEEN ADJUSTED.

5. GOC STATISTICS ARE CONFUSING FOR VARIOUS REASONS. FIRST, GOC IS RELUCTANT TO MAKE PUBLIC DATA ON EMIGRATION OF GREEK CYPRIOTS SINCE SUMMER OF 1974. TRADITIONALLY, CYPRIOTS LEAVE ISLAND DURING HARD TIMES. EMBASSY ESTIMATES NUMBER IS AROUND 23,000, SOME OF WHOM HAVE RETURNED. SPECIAL SERVICES IN MINISTRY OF LABOR, ESTABLISHED TO PROVIDE CARE FOR DISPLACED PERSONS, ON TWO OCCASIONS HAS PROMISED FOREIGN ASSISTANCE DONOR WORKING GROUP THAT GOC WILL REVAMP METHOD OF REPORTING STATISTICS; TO DATE THIS HAS NOT BEEN DONE. THERE IS A MARKED RELUCTANCE ON PART OF GOC TO SUGGEST THAT REFUGEE SITUATION MIGHT BE EASING OR THAT A REFUGEE CEASES TO BE A REFUGEE WHEN HE IS RESETTLED WITH EMPLOYMENT AND HOUSING EITHER IN GOC-CONTROLLED SOUTH OR ABROAD. GIVEN THIS DISINCENTIVE FOR CANDOR, EMBASSY BELIEVES WEEKLY GOC FIGURES WILL CONTINUE ALONG SAME FORMAT AS IN PAST, WITH RESULT THAT NO ONE CAN BE STRICKEN FROM REFUGEE ROLES (UNTIL A POLITICAL SETTLEMENT COMES ABOUT).

6. SECOND CONFUSION IS THAT NEEDY LIST INCLUDES THOSE PEOPLE NOT NECESSARILY DISPLACED BUT WHOSE ECONOMIC LIVELIHOOD HAS BEEN IMPAIRED AS RESULT OF THE WAR. ALSO, GOC CARRIES ON NEEDY ROLES WELFARE CASES FORMERLY CARRIED UNDER SOCIAL SECURITY PROGRAM. FINALLY, GOC MAINTAINED ONLY REGIONAL (AS OPPOSED TO CENTRALIZED) POPULATION RECORDS BEFORE JULY 1974. MANY POPULATION FIGURES NOW IN USE ARE INDIRECT (AND PROBABLY SCIENTIFICALLY UNACCEPTABLE) PROJECTIONS FROM 1960 CENSUS.

7. UNFCYP STATISTICS AND OBSERVATIONS:

U.N. FORCES IN CYPRUS (UNFICYP) CONDUCTS ITS OWN COUNT OF SELECTED POPULATION GROUPS AND ANALYSIS:

(A) AT PRESENT UNFICYP LISTS 8,840 GREEK CYPRIOTS IN NORTH (RATHER THAN 10,000 ACCORDING TO GOC). UNFICYP FIGURE IS BASED ON VISITS DURING BI-WEEKLY DELIVERIES OF FOOD, SEEDS, FERTILIZERS, SPARE PARTS, MONEY TO GREEK CYPRIOTS IN NORTH. GREEK CYPRIOTS LIVE AT 36 LOCATIONS (DOWN FROM 75 LOCATIONS IN MARCH 1975).

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LARGEST GROUPS ARE IN KARPASS PENINSULA (7,900) AND IN GREATER KYRENIA-BELLAPAIS AREA (ABOUT 920).

(B) SINCE VIENNA III AGREEMENT OF AUGUST 1975, 346 GREEK CYPRIOTS HAVE MOVED BACK TO NORTH UNDER FAMILY REUNIFICATION AND TEACHER PROGRAMS. DURING SAME PERIOD 486 GREEK CYPRIOTS MOVED FROM ENCLAVES TO SOUTH. GREEK CYPRIOTS GOING TO SOUTH ON MEDICAL EMERGENCIES ARE NOT PERMITTED RETURN TO HOMES IN NORTH.

(C) TURK CYPRIOTS LIVING IN SOUTH TOTAL 200, MAINLY AGED AND SICK. UNFICYP NO LONGER PROVIDES FOOD OR OTHER SUPPLIES TO THEM.

(D) WHILE ALL SEVEN OF THE FORMERLY "UNSURRENDERED" TURKISH VILLAGES IN GOC-CONTROLLED TERRITORY WERE EVACUATED IN AUG-SEPT 1975, 4,050 TURK CYPRIOTS CONTINUE TO LIVE IN THREE ENCLAVES IN SOUTH, NOT COUNTED IN PARA (C) ABOVE. THESE ENCLAVES ARE NOT UNDER GOC CONTROL. TURK CYPRIOTS CLAIM 1,500 LIVE IN KOKKINA (15 MILES NORTHWEST OF POLIS) WHILE UNFICYP LISTS 1,250. ABOUT 2,500 TURK CYPRIOTS LIVE AT LOUROUJINA (15 MILES SOUTH OF NICOSIA) AND 300 AT PYLA (5 MILES NORTHWEST OF LARNACA), BOTH CONTIGUOUS TO TURKISH CONTROLLED AREA. UNFICYP RUNS CONVOY TO KOKKINA WEEKLY WITH SUPPLIES FROM NORTH.

(E) SIGNIFICANCE OF PARA (B) ABOVE IS THAT, DESPITE VIENNA III, THERE IS STEADY EROSION OF GREEK CYPRIOT PRESENCE IN NORTH. A FEW DOZEN GREEK CYPRIOTS THROW IN TOWEL EACH WEEK, MAKE DECISION TO MOVE SOUTH ONCE AND FOR ALL. MOST REMAINING ARE VERY YOUNG OR VERY OLD. IT IS CLEAR THAT TURKISH TACTIC IS TO ALLOW MINIMUM SCHOOL FACILITIES IN GREEK CYPRIOT VILLAGES, THEREBY STIMULATING DECISIONS TO MOVE SOUTH, AND LET PASSAGE OF TIME DO THE REST.

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8. ICRC ACTIVE IN NORTH:

INTERNATIONAL COMMITTEE OF THE RED CROSS (ICRC) MAINTAINS
TWO GENEVA CONVENTION DELEGATES. ITS ONLY FUNCTION AT THIS
TIME IS PROTECTION OF MINORITIES IN NORTH. ICRC VISITS
GREEK CYPRIOTS AND 850 MARONITES IN KARPASHA AND
KORMAKITI, NORTH OF MORPHOU. IT NO LONGER VISITS
TURK CYPRIOTS REMAINING IN SOUTH WHO, ACCORDING TO ICRC,
HAVE ASKED THAT THEY BE LEFT TO THEMSELVES. ICRC REPORTS
GREEK CYPRIOTS IN NORTH HAVE TWO MAIN COMPLAINTS: RESTRICTION
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OF MOVEMENT AND INADEQUATE SCHOOLING. THERE ARE ONLY FOUR

PRIMARY SCHOOLS AND NOT ENOUGH TEACHERS; ENCLAVED GREEK CYPRIOTS HAVE NO SECONDARY SCHOOL. MARONITE COMMUNITY DOES NOT VOICE MAJOR COMPLAINTS. MARONITES ENJOY SPECIAL TRAVEL PRIVILEGES, INCLUDING OCCASIONAL VISITING ACROSS BORDER AND TRIPS ON SPECIFIED DAYS TO TURKISH PART OF NICOSIA FOR SHOPPING. GREEK CYPRIOTS CANNOT LEAVE IMMEDIATE VICINITY OF HOME VILLAGES WITHOUT ELABORATE PROCEDURE OF SPECIAL PERMISSION. ICRC NO LONGER PROVIDES RELIEF AID OR PERFORMS A TRACING FUNCTION FOR MISSING PERSONS.

9. UNHCR ROLE AND CY 1975 FUNDING:

UNHCR WILL MAINTAIN CYPRUS OFFICES (ONE ON EACH SIDE OF LINE) TECHNICALLY UNTIL AT LEAST JUNE 30, 1976 BUT IN ALL LIKELIHOOD PROBABLY TO 1977. IT PLAYS MAJOR RELIEF COORDINATING ROLE ON CYPRUS, MAINTAINS EXCELLENT WORKING RELATIONS WITH BOTH SIDES, AND ENJOYS MORE FREEDOM OF MOVEMENT IN NORTH THAN OTHER U.N. OPERATIONS. HUMANITARIAN AID (COUNTING AID IN KIND) TO CYPRUS DURING CY 1975 AMOUNTED TO APPROXIMATELY \$57 MILLION, OF WHICH APPROXIMATELY \$23 MILLION WAS CHANNELLED THROUGH UNHCR. ALTHOUGH UNHCR DOES NOT MAKE PUBLIC ITS BREAKDOWN BETWEEN TURKISH CYPRIOT AND GREEK CYPRIOT RECIPIENTS, EMBASSY ESTIMATES OVERALL 18-20 PERCENT OF RELIEF AID CHANNELED THROUGH UN SYSTEM HAS GONE TO TURKISH CYPRIOTS. THIS ACCORDS ROUGHLY TO ETHNIC PROPORTIONS BASED ON 1960 CENSUS. USG ASSISTANCE TO CYPRUS FROM FY 1975 FUNDS (ALLOCATED THROUGH END OF CY 1975) WAS \$25 MILLION, OF WHICH \$20.8 MILLION WAS DISBURSED VIA UNHCR AND \$4.2 MILLION THROUGH ICRC. US FUNDS HAVE BEEN USED FOR PROCUREMENT OF TENTS, BLANKETS, SHEETS, FOOD, HEATERS, VEHICLES; FOR CONSTRUCTION OF INFRASTRUCTURE (ROADS, ELECTRICITY) IN NEW HOUSING AREAS, OLD AGE FACILITIES, WELFARE CENTERS, RED CROSS OFFICES; AND FOR REACTIVATION PROJECTS SUCH AS COTTAGE INDUSTRY AND HANDICRAFTS, FOREST CLEARING, EDUCATION SUPPORT, RELOCATION GRANTS.

10. UNHCR FUNDING 1976

EMBASSY ESTIMATES INTERNATIONAL HUMANITARIAN AND RELIEF CONTRIBUTIONS TO CYPRUS FOR CY 1976 WILL BE AROUND \$47
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MILLION, OF WHICH \$32 MILLION WILL BE CHANNELED THROUGH UNHCR. USG CONTRIBUTION PROBABLY WILL BE AROUND \$25 MILLION, AGAIN TRANSMITTED THROUGH UNHCR (EXCEPT ICEM CONTRIBUTION.) OTHER DONORS WILL BE GOG, EEC, AND UK, ROUGHLY IN ORDER OF MAGNITUDE. ONLY GOG AND EEC DONATIONS WILL BE SIGNIFICANT COMPARED TO THAT OF U.S. LARGEST U.S. PROGRAMS WILL BE IN FOOD AND REFUGEE HOUSING. REMAINDER WILL BE ALLOCATED TO SUPPORT DISPLACED PERSONS WELFARE PROJECTS, REFORESTATION,

AND SUPPLYING MEDICINES AND HOSPITAL EQUIPMENT. USG PROGRAM
FOR 1976 IS BASED ON PREMISE THAT ECONOMY OF SOUTH WILL
CONTINUE TO RESTRUCTURE ITSELF SUCCESSFULLY. IT ALSO
ASSUMES THAT GOC PROGRAMS WILL CONTINUE TO ENCOURAGE
EXPORT-ORIENTED INVESTMENTS, THAT INVISIBLE EARNINGS AND
F/X BALANCES WILL REMAIN HIGH.

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Message Attributes

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